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BEFORE THE ARIZONA CORPORATION COMMISSION 1 2 KRISTIN K. MAYES Arizona Corporation Commission Chairman DOCKETED 3 GARY PIERCE Commissioner 4 PAUL NEWMAN AUG 10 2010 Commissioner 5 SANDRA D. KENNEDY DOCKETED BY Commissioner 6 **BOB STUMP** Commissioner 7 8 IN THE MATTER OF THE APPLICATION DOCKET NO. E-01933A-07-0401 OF TUCSON ELECTRIC POWER 71820 DECISION NO. 9 COMPANY FOR APPROVAL OF ITS REQUEST FOR ADDITIONAL FUNDING **ORDER** 10 FOR ITS SMALL BUSINESS PROGRAM 11 12 13 14 Open Meeting July 27 and 28, 2010 15 Phoenix, Arizona 16 BY THE COMMISSION: 17 FINDINGS OF FACT 18 1 19

Tucson Electric Power Company ("TEP" or "the Company") is engaged in providing electric power within portions of Arizona, pursuant to authority granted by the Arizona Corporation Commission.

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- 2. On January 15, 2010, TEP filed an application requesting that the Commission approve an increase in funding for the Company's Small Business ("Small Business") Demand-Side Management ("DSM") program for 2010 through 2012. The purpose of the requested budget increase is to provide funding for unexpectedly high participation levels for this non-residential program.
- 3. Program Description. The Small Business program targets Non-Residential customers eligible for TEP's Rate 10, usually with an aggregate demand of 200 kW or less. Schools, regardless of size, are also eligible for the program. The program promotes the

installation of energy efficient lighting; heating, ventilating and air conditioning equipment ("HVAC"); and refrigeration.

4. TEP launched the Small Business program on November 1, 2008, and utilized none of the 2008 incentive budget, leaving a combined incentive budget for 2009 of \$1,518,972. By December 31, 2009, TEP had paid \$1,150,000 in incentives, or approximately \$322,500 more in incentives than its current 2010 single-year incentive budget of \$827,502. If participation continues at the rate experienced in 2009, TEP would exhaust its budget before the end of the 2010 program year, possibly impacting future participation.

5. <u>Proposed Budget</u>. The table below reflects the current and proposed 2010-2012 budgets for the Small Business program¹:

| Budget Categories | Current 2010 Budget | Requested 2010-2012 Budget ² |
|--|---------------------|--|
| Administrative | Current 2010 | Requested 2010 |
| Internal Utility Managerial and Clerical | \$55,038 | \$84,472 |
| Travel and Direct Expenses | \$8,260 | \$12,677 |
| Overhead | \$5,532 | \$8,490 |
| Total Administrative Cost | \$68,830 | \$105,639 |
| Marketing | Current 2010 | Requested 2010 |
| Internal and Subcontracted Marketing Expense | \$58,640 | \$90,000 |
| Total Marketing Cost | \$58,640 | \$90,000 |
| Implementation | Current 2010 | Requested 2010 |
| Incentives | \$827,502 | \$1,270,041 |
| Implementation Contractor Services | \$358,355 | \$550,000 |
| Hardware and Materials | \$28,668 | \$44,000 |
| Total Implementation Cost | \$1,214,525 | \$1,864,041 |
| Evaluation, Measurement and Verification | Current 2010 | Requested 2010 |
| EM&V Activity | \$29,320 | \$45,000 |
| EM&V Overhead | \$7,854 | \$12,055 |
| Total EM&V Cost | \$37,174 | \$57,055 |
| Total Program Cost | \$1,379,170 | \$2,116,735 |

6. <u>Allocation to IC</u>. Staff expressed concern about the level of funding (\$550,000) allocated to the Implementation Contractor ("IC"). In communications with Staff, TEP explained

A detailed breakdown of the existing and proposed budgets was provided by TEP in response to an inquiry from Staff.

² Although percentage allocations would remain constant, actual dollar amounts may adjust by up to 3% per year, primarily due to inflation.

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³ In 2009, 22.4% of total program spending went to Program Implementation, a category which includes direct program delivery costs, including implementation contractor labor and overhead costs. (See Table 2 of the semi-annual DSM report for TEP, for January through December 2009.)

that its initial estimate for implementation was low and that the Company originally intended to run its non-residential portfolio in-house, but determined that it did not have the resources or experience to implement complex, comprehensive non-residential programs. Using a competitive bidding process, the Company hired an IC and re-allocated most of the in-house administrative funding originally intended for TEP to the IC, reflecting the shift of responsibilities to the IC.

TEP stated that the contractor uses locally hired employees, and that their duties

include marketing, contractor recruitment, contractor training, customer outreach, applications processing, pre- and post-inspection of customers' facilities, engineering services to assess customer incentive applications, rebate processing, reporting to TEP and internal administration of the program. In addition, the IC provides a call center for questions from trade allies and customers, coordination with the Measurement, Evaluation and Research ("MER") contractor, communications with manufacturers and distributors, monitoring of supplies of qualifying products and tracking of manufacturer's plans for developing qualifying products.

Staff Analysis and Recommendation. The Small Business program is a direct install program requiring daily contacts between the IC and contractors. It also addresses a hard-to-reach customer segment, and is experiencing unexpectedly high levels of participation. Moreover, the increase in funding requested for the IC is proportionate to the increase in funding for other budget categories, including incentives. Nonetheless, Staff remains concerned at the amount of funding allocated to the IC, and the absence of an existing cap. The IC is allocated 26 percent of the total program costs in both the existing 2010 budget and proposed 2010-2012 budgets.³ Staff notes that the program was launched in late 2008, and that, as a program is ramped up, some per-unit costs (such

8. Staff has recommended that the requested increase in the overall budget be approved, but that payments to Implementation Contractor not exceed 25 percent of the Small Business program's total budget, and that amounts over 25 percent of the proposed total budget be shifted from the IC category to incentives. This limitation would lower the proposed allocation by

as marketing) should decrease over time. This should be reflected in the budget for the IC.

 \$529,184 and the amount for Incentives would be increased to \$1,290,857.) The 25 percent cap would also provide a limit going forward. We agree with increasing the overall budget as requested, but disagree with the cap on the IC budget.

9. <u>Bill Impacts</u>. The requested budget increase, projected kWh sales, per-kWh increment and average summer and winter Residential bill impacts are listed below:

approximately \$20,816. (The amount for Implementation Contractor Services would be reduced to

| Budget Increase | Projected kWh Sales | DSM Adjustor per- | Annual Residential | Annual Commercial |
|-----------------|---------------------|-------------------|---|---|
| Amount | (2009) | kWh increment | Impact, Based on average 10,707 kWh usage | Impact, Based on average 55,757 kWh usage |
| \$737,565 | 9,552,111,194 | \$0.000077 | \$0.83 | \$4.31 |

10. The bill impacts shown above reflect a full year of the proposed increase to the Existing Facilities program budget. The current DSM adjustor rate (which is not altered in this matter), was approved in Decision No. 71720 on June 3, 2010, and includes 80 percent of the proposed budget increase, based on the program's high participation rate since inception. (Any over- or under-collections relative to spending for the overall DSM portfolio will be taken into account and trued up during the next adjustor reset.)

11. <u>Reporting Requirements</u>. In addition to the existing reporting requirements, Staff has recommended that the semi-annual DSM report, or any succeeding report ordered by the Commission, include a section which lists how much is paid to the IC, by program and in total.

CONCLUSIONS OF LAW

- 1. TEP is an Arizona public service corporation within the meaning of Article XV, Section 2, of the Arizona Constitution.
- 2. The Commission has jurisdiction over TEP and over the subject matter of the application.
- 3. The Commission, having reviewed the application and Staff's Memorandum dated July 7, 2010, concludes that it is in the public interest to approve the increase to the overall budget for the Small Business program.

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1 **ORDER** IT IS THEREFORE ORDERED that Tucson Electric Power Company's request to 2 3 increase the overall budget for the Small Business program be approved. IT IS FURTHER ORDERED that Tucson Electric Power Company's semi-annual DSM 4 5 report, or any succeeding report ordered by the Commission, include a section which lists how 6 much is paid to the IC, by program and in total. 7 IT IS FURTHER ORDERED that this Decision shall become effective immediately. 8 9 BY THE ORDER OF THE ARIZONA CORPORATION COMMISSION 10 11 12 13 14 15 IN WITNESS WHEREOF, I, ERNEST G. JOHNSON, 16 Executive Director of the Arizona Corporation Commission, have hereunto, set my hand and caused the official seal of 17 this Commission to be affixed at the Capitol, in the City of 18 day of Hugust Phoenix, this 10th 19 20 21 ERNEST G. JOHNSON 🗸 **EXECUTIVE DIRECTOR** 22 23 DISSENT: 24 DISSENT: 25 26 SMO:JMK:lhm\RM

Decision No. 71820

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